BOARD OF TRUSTEES

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Fiscal Officer Debbie S. Schwey

Administrator Loretta E. Rokey



950 Locust Corner Road Cincinnati, Ohio 45245

(513) 752.6262 Fax # (513) 752.8981 www.piercetownship.org

PIERCE TOWNSHIP ZONING COMMISSION Regular Meeting (Zoom) 6:30pm TUESDAY May 4, 2021

AGENDA

Join Zoom Meeting https://us02web.zoom.us/j/82652211929?pwd=Vk1tVzZrNjluRStkSGxac0FrN0VuZz09

Meeting ID: 826 5221 1929 Passcode: 781094

Dial by your location

+1 646 558 8656 US (New York)

- I. Call to Order: Stanley Shadwell, Chair of Zoning Commission
 - 1. Roll Call: Mr. Schuler _____ Mr. Stitt ____ Mr. Shadwell _____ Ms. Cann _____ Ms.

 Frede _____ Mr. Campbell _____ Ms. Neal _____
 - 2. Pledge of Allegiance
 - 3. Approval of Meeting Minutes:

II. New Business

- 1. Welcome our newest Zoning Commission member, Ms. Catherine Neal.
- 2. Text and Map Amendment(s)
 - a. Conditional Use Permits (CUP)
 - b. Cemeteries
 - c. Twp. Business District Zoning:
 - Automotive Body Repair, Automotive Fuel Services, Automotive Sales, Automotive Service and Auto Washing
 - d. Downtown Overlay District (DO) Map and Text
 - e. Brewpubs
 - f. Map Amendment(s)
 - g. Institutional Housing
- III. Additional Business:
- **IV.** Motion to adjourn:
- V. Meeting adjourned at:

Downtown Overlay and General Text and Map Amendment(s)

Summary: An application for Text and Map Amendment(s) to expand the Downtown Overlay (DO), Rezone select parcels and modify the Resolution as it pertains to the following:

- 1) Text Amendments:
 - a. Conditional Use Permits:
 - i. 3.09 A): Include Pierce Zoning Districts
 - ii. 3.09 D) 1): Include reference to the Use Tables in (Article 4 and Article 5)

b. Cemeteries:

- i. Move to Conditional Use Permit (CUP) in AS, API, R-1 and R-2
- ii. Move to Conditional Use Permit (CUP) in SFR, TFR, MFR, P, MH, GB and I
- c. Automotive Uses in the General Business (GB): 5.04-1: Automotive Body Repair to (CUP), Automotive Fuel Services to (CUP), Automotive Sales and Repair to (CUP), Automotive Service and Repair to (CUP), Automotive Washing Facility to (CUP).
- d. Automotive Uses in the Amelia Suburban (AS): 19.02-01: Automotive Body Repair to (CUP), Automotive Fuel Services to (CUP), Automotive Sales and Repair to (CUP), Automotive Service and Repair to (CUP), Automotive Washing Facility to (CUP).
- e. Automotive Fuel Services in the Amelia Neighborhood (AN): 19.02-01: Remove

f. Condition(s):

- Automotive Fuel Sales 5.04 B) 1) 2) Businesses employed in the sale of gasoline fuel(s) shall maintain a minimum setback of 550^{'i} from all residentially zoned property and/or residential uses, schools and daycares.
- g. Downtown Overlay District
 - i. 18.10 H. Review waiver(s)
- h. 17.16 Development Review Procedures

- i. **Downtown Overlay 18.10 B. (Creation and Boundaries):** Strike Text and replace with Map Reference
- j. **Downtown Overlay 18.10 A. 2)** To create a vibrant community focal point through innovative and creative site design and architecture consistent with the previously adopted Village Comprehensive Plan Township Plan(s).

k. Residential Uses:

- *i.* Downtown Overlay (18.10 D. Permitted Uses): (text modification and addition) *and with the following additional provision(s)*
 - 1. Residential uses are permitted on the 2nd floor (and above) in all underlying district(s) in compliance with 20.25 and 20.34.
- *ii.* 20.34: Requirements for Multi-Family Dwellings A. A Conditional Use Permit is required for Multi-Family Dwellings in the AN District, *unless located within the Downtown Overlay (DO).*
- iii. 18.10 E. and D. Institutional Housing (Remove from Prohibited in the (DO) Place under D. (Institutional Housing units may permitted on the first floor if the Zoning Commission determines that the context is appropriate. Buffers, setbacks and similar treatments may be necessary to achieve this goal.)
- 1. Signage in the Downtown Overlay: Pole signs nor billboards shall be permitted within the Overlay. (18.10 6) a).
- m. Brewpubs: Define, establish and cross referencei. 5.04 (F)
- n. Brewery/Distillery: Define, establish and cross reference

2) Downtown Overlay (DO) Boundary Expansion (Exhibit 1):

a. Downtown Overlay Expansion to include PID(s): 290108.059., 290108.058., 290108.060., 290108.012., 290108.013., 290108.011., 290108.010., 290108.009., 290108.007., 290108.001. 290108.015., 290107.068., 290109.132., 290109.124., 290109.129., 290109.029., 290109.021., 290109.039., 290109B007., 290109B008., 290109B009., 290109B010., 290109B063., 290109B062., 290109B052., 290109B051., 290109B050., 290109B049., 290109B048., 290109B047., 290109B021., 290109B022., 290109B023., 290109B024., Road Record, 290109.043., 290109.042.

3) Map Amendments (Exhibit 2):

- a. 34 Oak St (290108.012.) R-1/Amelia Neighborhood Business (AN) (Split Zone) to Amelia Neighborhood Business (AN)
- b. 44 Oak St (290108.058.) R-2 to Amelia Neighborhood (AN)
- c. 290108.059. R-2 to Amelia Neighborhood (AN)
- d. 94 Main St (290108.001.) R-1/AN/Amelia Suburban Business (AS) (Split Zone) to Amelia Neighborhood Business (AN)
- e. 98 Main St (290108.015.) Amelia Suburban Business (AS) to Amelia Neighborhood Business (AN)

Owner: Various

Applicant: Pierce Township Zoning Commission

Property Location: See attached map

Prepared By: Eddie F. McCarthy, Planning and Zoning Administrator

Action Required: Zoning Commission shall review and initiate the Text and/or Map Amendment application in accordance with 3.06 of the Pierce Township Zoning Resolution.

Staff Analysis and Recommendation:

1) Text Amendments:

- a. Conditional Use Permits:
 - i. 3.09 A): Include Pierce Zoning Districts
 - ii. 3.09 D) 1): Include reference to the Use Tables in (Article 4 and Article 5)

b. Cemeteries:

- i. Move to Conditional Use Permit (CUP) in AS, API, R-1 and R-2
- ii. Move to Conditional Use Permit (CUP) in SFR, TFR, MFR, P, MH, GB and I
- c. Automotive Uses in the General Business (GB): 5.04-1: Automotive Body Repair to (CUP), Automotive Fuel Services to (CUP), Automotive Sales and Repair to (CUP), Automotive Service and Repair to (CUP), Automotive Washing Facility to (CUP).
- d. Automotive Uses in the Amelia Suburban (AS): 19.02-01: Automotive Body Repair to (CUP), Automotive Fuel Services to (CUP), Automotive Sales and Repair to (CUP), Automotive Service and Repair to (CUP), Automotive Washing Facility to (CUP).
- e. Automotive Fuel Services in the Amelia Neighborhood (AN): 19.02-01: Remove

f. Condition(s):

i. Automotive Fuel Sales 5.04 B) 1) 2) Businesses employed in the sale of gasoline fuel(s) shall be maintain a minimum setback of 550^{'ii} from all residentially zoned property and/or residential uses, schools and daycares.

Commentary: Studies have shown that proximity (within 524') to gasoline dispensing and/or storage facilities may expose humans to potentially toxic levels of chemicals and fumes including benzene. An improved setback distance from residential uses, schools and daycares is advisable to protect public health, safety and wellness.

g. Downtown Overlay:

- *i.* 18.10 H. **Review waiver(s):** The Zoning Commission may waive or vary regulations, excluding expressly prohibited use(s), when the following are found:
 - 1. The waiver enables a proposal to better comply with adopted Township Planning Documents.
 - 2. The health, safety and welfare of the community are protected and/or enhanced.

h. 17.16 Development Review Procedures:

- *i.* Development reviews shall be in accordance with Article 3, except site plan reviews within the Downtown Overlay which shall also be reviewed and approved by the Zoning Commission. "*The Zoning Commission may waive the Site Plan Zoning Commission meeting review during the Re-Zoning process. Projects receiving the waiver shall be reviewed administratively."*
- *ii. Minor addition(s) resulting in the more stringent of 10% expansion or 1,000 sq. ft may be reviewed administratively.*
- *iii.* Parking modification(s) may be reviewed administratively unless the proposal results in an increase in parking that exceeds the minimum required.
- i. Downtown Overlay 18.10 B.: Strike Text and replace with Map Reference
- j. **Downtown Overlay 18.10 A. 2)** To create a vibrant community focal point through innovative and creative site design and architecture consistent with the previously adopted Village Comprehensive Plan Township Plan(s).

k. Residential Uses:

- *i.* **Downtown Overlay (18.10 D. Permitted Uses):** (text modification and addition) *and with the following additional provision(s)*
 - 1. Residential uses are permitted on the 2nd floor (and above) in all underlying district(s) in compliance with 20.25 and 20.34.

- *ii.* **20.34:** Requirements for Multi-Family Dwellings A. A Conditional Use Permit is required for Multi-Family Dwellings in the AN District, *unless located within the Downtown Overlay (DO).*
- 1. **Signage in the Downtown Overlay**: Pole signs nor billboard shall be permitted within the Overlay. (18.10 G. 6) a). Text to be added: with the following provision(s):
 - *i.* Pole Sign(s) shall not be permitted
 - ii. Billboards shall not be permitted

Commentary: The purpose of the Downtown Overlay District is to promote developments that serve pedestrians and employ good design. This proposal prioritizes pedestrians over vehicles and enables the Zoning Commission flexibility and discretion to consider projects on a case by case basis. 18.10 A.

m. Brewpubs:

i. Permissibility: Amelia Neighborhood Business (AN) Conditional Use Permit (CUP), General Business (GB) permitted with conditions (PC), Amelia Suburban Business (AS) permitted with conditions (PC).

ii. Condition(s):

- 1. Establishments producing greater than 5,000 barrels (up to 10,000) annually shall obtain a Conditional Use Permit. Uses exceeding 10,000 barrels are not permitted.
- Cross reference to 5.04 (F) and (EDIT) Bars and taverns shall be set back a minimum of 300 feet from educational facilities, public parks, religious places of worship, and residential zoning districts properties. (Unless waiver letters are obtained by the applicant from all affected property owners.)
- **iii. Definition:** <u>Brewpub</u> shall mean an eating and drinking establishment (restaurant) with a small brewery on the premises which produces beer, ale, or other malt beverage (not including distilleries), and where

the majority of the beer produced is consumed on the premises. This classification allows a brewpub to sell beer at retail and/or act as wholesaler for beer of its own production for off-site consumption, with appropriate State licenses. Annual beer production shall not exceed 5,000 barrels of beverage per year.

iv. Definition: <u>Bar</u> shall mean an establishment serving alcoholic beverages in which the principal business is the sale of such beverages at retail for consumption on the premises and where food may be available for consumption on the premises.

n. Brewery/Distillery:

- 1. Permitted as a Conditional Use Permit: All Industrial Zones.
- **ii. Definition:** <u>Brewery/Distillery</u> shall mean a facility for distilling and/or brewing (in the event of brewing, shall mean a facility that produces more than 10,000 barrels of beverage) in which beverages may be for sale on the premises, as well as for off-site sales and distribution, annually and may include restaurant/bar space, tasting or retail space.

Commentary: Staff reviewed various jurisdictions including Milford, Ohio (Little Miami Brewing), Anderson Township, Delhi Township and Columbia Township. Further, there are numerous examples of microbreweries also converting to distilleries which can have greater concerns regarding discharges and similar; as such, staff deems it appropriate to place larger brewing operations and distilleries in general within the CUP category in industrial Districts.^{III}

2) Downtown Overlay (DO) Boundary Expansion (Exhibit 2):

a. Downtown Overlay Expansion to include PID(s): 290108.059., 290108.058., 290108.060., 290108.012., 290108.013., 290108.011., 290108.010., 290108.009., 290108.007., 290108.001. 290108.015., 290107.068., 290109.132., 290109.124., 290109.129., 290109.029., 290109.021., 290109.039., 290109B007., 290109B008., 290109B009., 290109B010., 290109B063., 290109B062., 290109B052., 290109B051., 290109B050., 290109B049., 290109B048., 290109B047., 290109B021., 290109B022., 290109B023., 290109B024., Road Record, 290109.043., 290109.042.

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- d. 94 Main St (290108.001.) R-1/AN/Amelia Suburban Business (AS) (Split Zone) to Amelia Neighborhood Business (AN)
- e. 98 Main St (290108.015.) Amelia Suburban Business (AS) to Amelia Neighborhood Business (AN)

Staff Recommendation:

Land Use Plan Review: The Pierce Township Land Use Documents generally support the aforementioned proposals.

Pierce Township Land Use Plan

a. Objective

Encourage the redevelopment of underutilized properties through proper and flexible zoning.

b. Objective

Diversify the commercial base while balancing the needs of nearby residential neighborhoods in maintaining the quality of life.

Amelia Comprehensive Plan

General Plan Purpose:

- Develop a Village center to serve as the community focus (I-7)
- Protect the Village scale and character and improve its image (I-7)

Village Center Goal:

Establish a Village center, where civic, commercial, office, and residential uses are integrated with public spaces and amenities to create a focus for the community. (V-6)

Amelia Village Planning Element: Village Character

Community Character Physical Attributes, Diversified Housing, Growth and Pattern, Mixed-Use

- □ *Attractive signs*.
- □ *Human scale and proportions.*
- □ *Effective site planning.*
- □ Neighborhood size in proportion with walking distances.
- □ Specific and predictable growth and growth pattern.
- □ *Horizontal and vertical mix of uses.*
- □ *Residential uses integrated with non-residential uses.*

(Figure 7) Land Use Plan

Underlying subject areas include Village Center designation as well as General Commercial and greenway buffering. A small amount of residential is shown but the area has developed in a pattern making residential along SR 125 inappropriate in many cases.

Staff Recommendation:

Based upon the Township Land Use Documents, and recent growth in the community broadly and in the subject vicinity particularly (Including Kline Station and Glen Mary Subdivision), it is important to implement the recommended regulatory framework to properly facilitate and regulate increased commercial and residential demands.

Furthermore, with outward expansion into less intensely developed areas as a result of the pandemic and trends generally (increased demands in homeownership as well as demand for automobiles), the impacts of automotive uses need to be reviewed more closely for potential impacts.

The demand for a village center (destination location) and focal point in the area has been demonstrated via the Amelia Land Use Plan and reiterated in the recent survey (conducted August 2020).

Staff recommends the Zoning Commission consider approving the foregoing materials and make a motion to initiate the application to facilitate the Text and Map Amendments, therein.

Article 3: Development Review Procedures 3.06: Zoning Text and Map Amendments

A) Amendment Initiation

1) Amendments or supplements to the zoning resolution may be initiated by:

- (a) Motion of the Zoning Commission;
- (b) Passage of a resolution by the Board of Trustees; or
- (c) By the filing of an application by the property owners or authorized agent of each property
- within the area proposed to be changed or affected by the proposed amendment.

2) If the Board of Trustees initiates the amendment, the board shall, upon the passage of such resolution, certify it to the Zoning Commission.

ⁱ https://www.sciencedirect.com/science/article/abs/pii/S0048969718337549

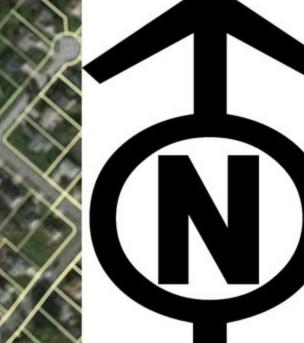
ⁱⁱ https://www.sciencedirect.com/science/article/abs/pii/S0048969718337549

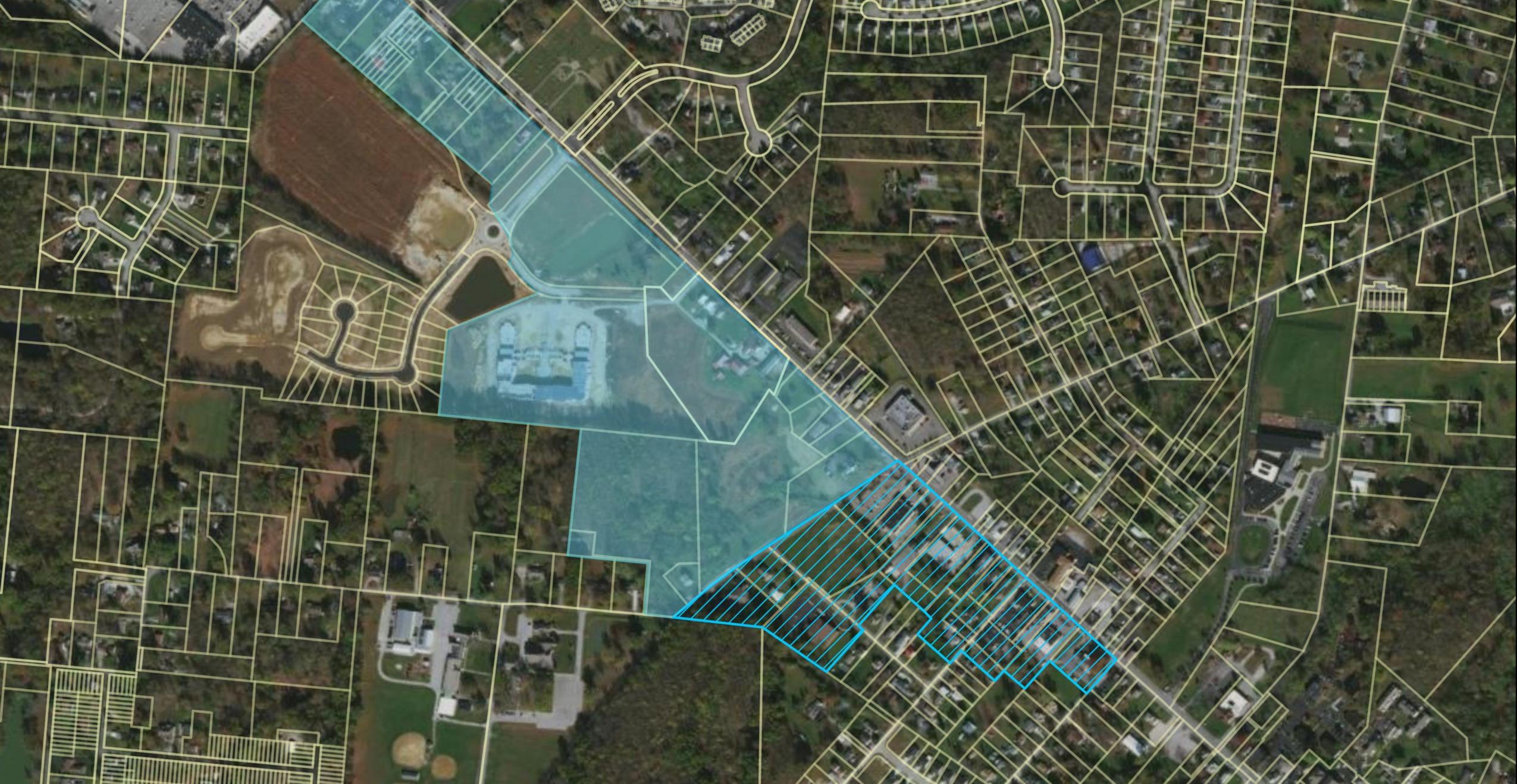
https://www.sciencedirect.com/science/article/abs/pii/S0045653517319409

Downtown Overlay Expansion Proposed

ATTER 1

ATTEN N





Proposed Downtown Overlay Expansion Area

Downtown Overlay

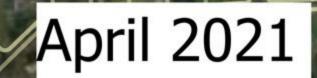
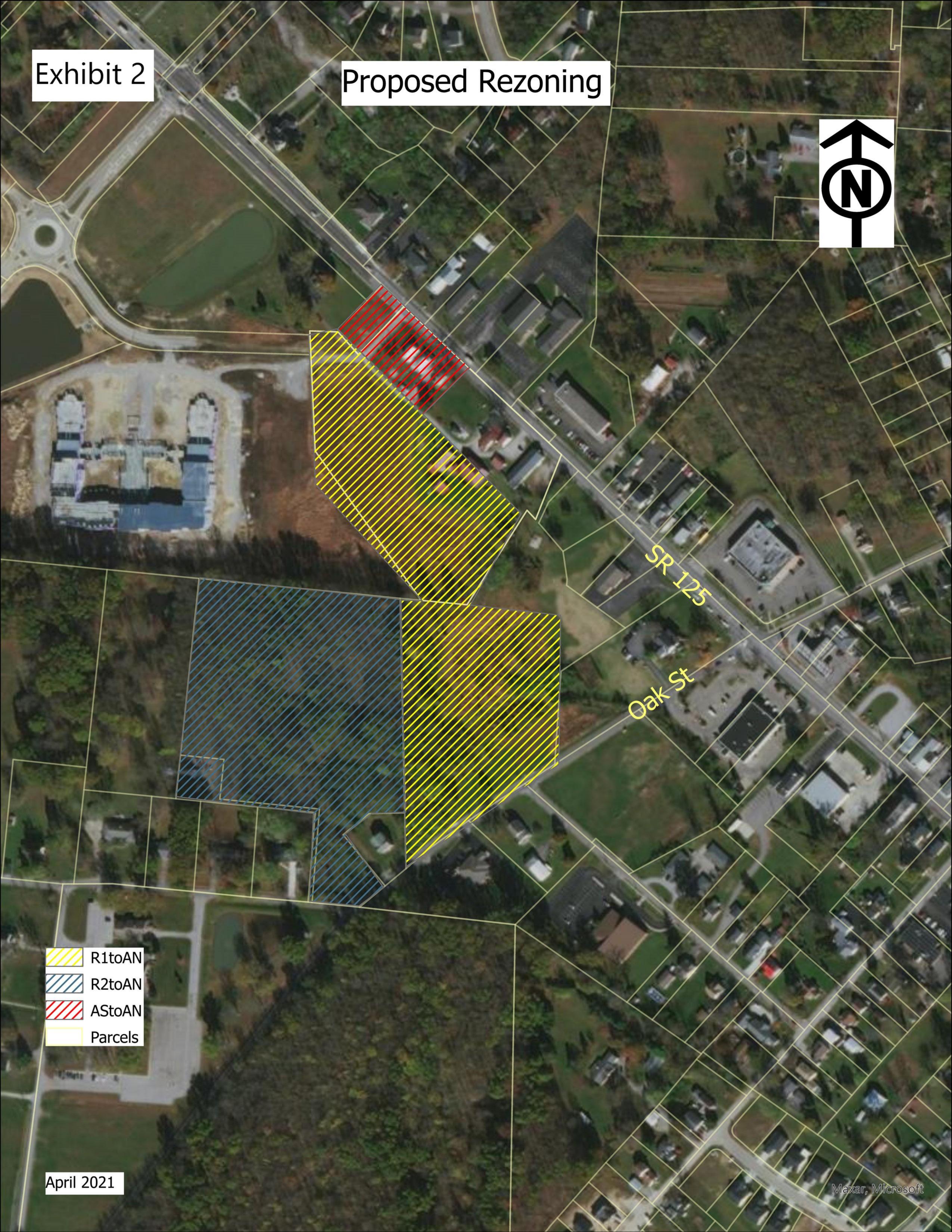
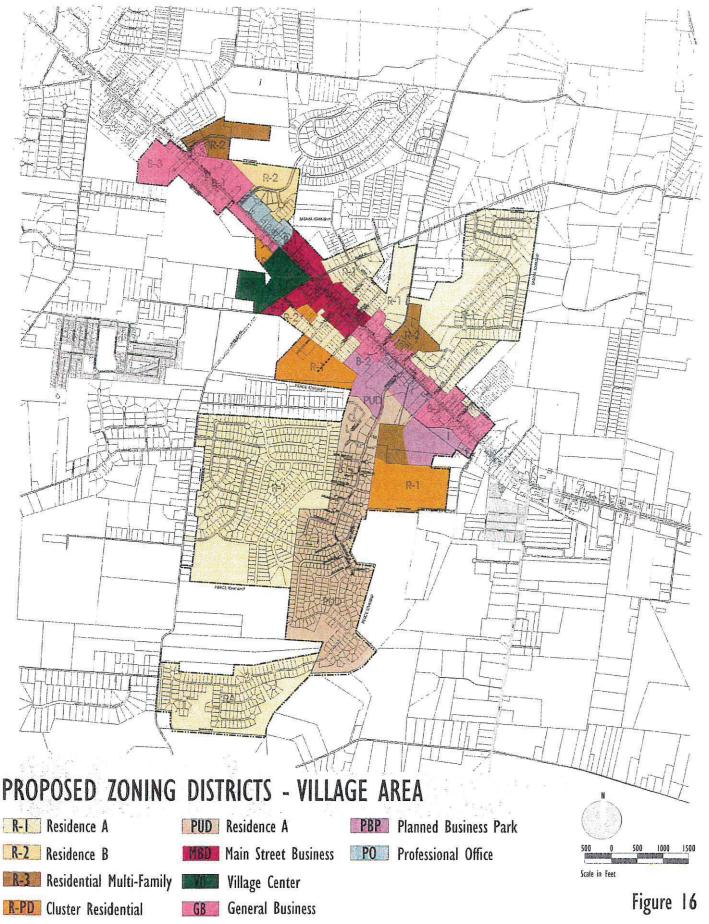


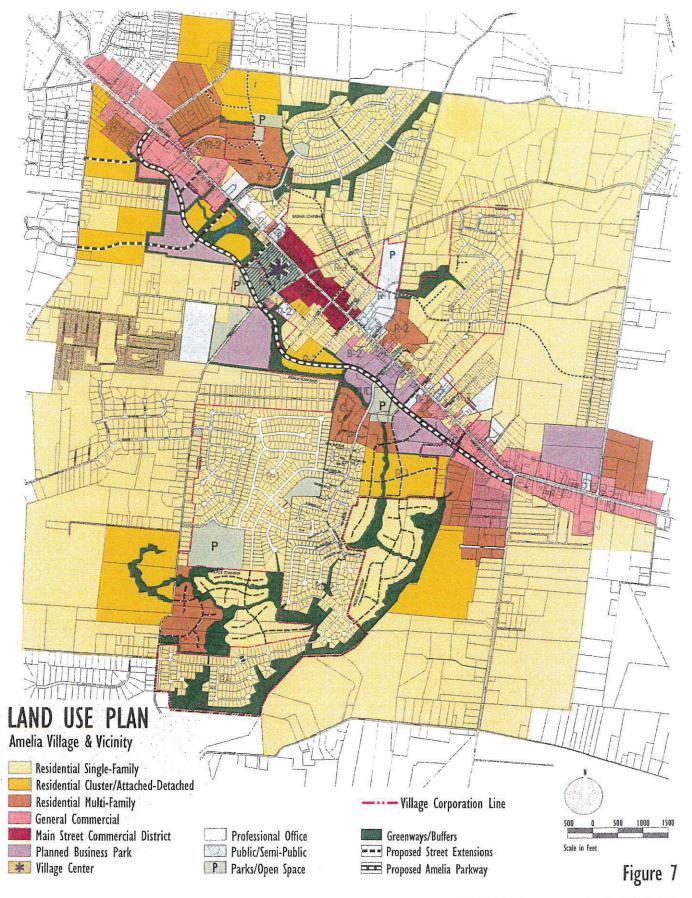
Exhibit 1





Amelia Village Comprehensive Plan

MENELAOS TRIANTAFILLOU & ASSOCIATES Planning, Urban Design, Landscape Consultants



Amelia Village Comprehensive Plan

MENELAOS TRIANTAFILLOU & ASSOCIATES Planning, Urban Design, Landscape Consultants